

EAST AYRSHIRE COUNCIL

SOCIAL WORK COMMITTEE : 9 APRIL 2002

JOINT FUTURE AGENDA : IMPLEMENTING THE "BOTTOM LINE"

Report by the Director of Educational and Social Services

1. PURPOSE

- 1.1 To advise Committee of the requirement to complete and submit an initial Local Partnership Agreement to the Scottish Executive on Joint Resourcing and Management of Older Peoples Services.

2. BACKGROUND

- 2.1 Committee have received two reports on the Joint Future Group recommendations as outlined in "Community Care: A Joint Future" on 29 March 2001 and on 31 January 2002.

- 2.2 In essence, the Joint Future Group agenda centres around:

- ? Re-balancing care of older people (from institution to community).
- ? Improving equipment and adaptation services to support people in their homes.
- ? Charging arrangements (introducing various allowances including 4 weeks free care post-hospital,)
- ? Improving joint working between health, housing and social work.

- 2.3 In September 2001 the Scottish Executive issued Circular CCD7/2001 entitled Joint Resourcing and Joint Management of Community Care Services and the workplan endorsed at Committee on 31 January 2002 begins to address the recommendations contained in the circular.

3. INITIAL LOCAL PARTNERSHIP AGREEMENT – 1 APRIL 2002 – WHICH IS AN AGREEMENT BETWEEN HEALTH, HOUSING AND SOCIAL WORK ON JOINT MANAGEMENT AND RESOURCING OF OLDER PEOPLE SERVICES

- 3.1 The Scottish Executive expect the initial local partnership agreement to:

- ? Identify what resources will be included for older people services. (See Appendix 1 as to potential resources to be included).
- ? Identify the joint management arrangements which local partners will adopt.
- ? Confirm whether any functions will be delegated and whether budgets will be aligned or pooled.
- ? Include a project plan for the full Local Partnership Agreement to be implemented by 1 April 2003.

4. FULL LOCAL PARTNERSHIP AGREEMENT – 1 APRIL 2003 – WHICH IS AN AGREEMENT BETWEEN HEALTH, HOUSING AND SOCIAL WORK APPLYING JOINT RESOURCING AND MANAGEMENT OF ALL COMMUNITY CARE SERVICES

4.1 The full Local Partnership Agreement should contain details of all the remaining action steps set out in Joint Resourcing and Joint Management Circular CCD7/2001, which are:

- ? agreement on outline joint development priorities and targets for the next 3 to 5 years;
- ? agreement on joint governance and accountability arrangements;
- ? agreement on the joint performance management framework.

5. SINGLE SHARED ASSESSMENT - WHICH MEANS THAT A RANGE OF STAFF INCLUDING SPECIFIED NURSES, WILL BE ABLE TO COMPLETE AND LEAD ON FUTURE COMMUNITY CARE ASSESSMENTS

5.1 Circular CCD8/2001 issued by the Scottish Executive provided guidance on the implementation of single shared assessment for older people and the “bottom line” is to apply to this development too.

5.2 By April 2002 we are required to have agreed jointly:

- ? single, shared assessment systems and procedures;
- ? how and what we assess;
- ? a protocol for sharing information and for securing the assessed person’s consent; and
- ? a plan to implement fully single shared assessment for both older people and for others receiving community care e.g. learning disabilities, by April 2003.

6. INITIAL RESPONSE BY EAST AYRSHIRE COUNCIL

6.1 The Joint Development Resource Group workplan was endorsed at Social Work Committee on 31 January 2002.

6.2 East Ayrshire Joint Future Implementation Group established in the late Autumn of 2001 made up of key agencies in Health, Housing and Social Work co-chaired by Local Health Care Co-operative and Local Authority managers. The purpose of this group is to take forward the full range of service recommendations and to explore joint management and resourcing opportunities in older peoples services across East Ayrshire.

6.3 A Single Assessment tool has been jointly developed with Health and Husing colleagues and pilot sites agreed with required arrangements in place for 1 April 2002.

7. PROPOSALS

7.1 Continue to develop social care services which meet peoples needs, target vulnerable people and ensure that essential services are delivered to communities.

- 7.2 Build on integrated working arrangements, as outlined in joint operational agreement of June 2000, with local health and housing colleagues.
- 7.3 Explore joint management arrangements of older peoples services with Local Health Care Co-operative colleagues at locality level in consultation with Corporate Personnel.
- 7.4 Explore joint planning and shared information arrangements subject to health and social care protocols.
- 7.5 Explore joint resourcing of older peoples services by aligning relevant budgets in consultation with Corporate Finance.
- 7.6 Ensure that social care services to residents in East Ayrshire are enhanced and strengthened in any future joint arrangements.

8. POLICY/LEGAL IMPLICATIONS

- 8.1 Circular CCD7/2001 on Joint Resourcing and Joint Management of Community Care Services has significant implications for the future shape of community care services.
- 8.2 Circular CCD8/2001 on Single Shared Assessment allows Health, Social Work and Housing staff to work towards more comprehensive assessment services.
- 8.3 The Community Care and Health (Scotland) Act 2002 provided new powers which allow:
 - ? Payments by NHS towards certain Local Authority expenditure.
 - ? Payments by Local Authorities towards NHS expenditure on prescribed functions.
 - ? The power to delegate responsibility between NHS bodies and Local Authorities.
 - ? The power to transfer staff.
 - ? Scottish Ministers to direct Local Authorities or NHS bodies to move into joint arrangements.

9. FINANCIAL IMPLICATIONS

- 9.1 The ultimate aim of joint resourcing and joint management is to encourage the better use of the overall resources available.
- 9.2 **Aligning** rather than pooling budgets with health allows us to explore new opportunities whilst maintaining political and professional accountability at Local Authority level.

10. RECOMMENDATIONS

10.1 It is recommended that Committee:

- (i) endorse the proposals in Section 6 of the report;
- (ii) note the policy/legal/financial implications in sections 7 and 8;
- (iii) authorise officers to submit an Initial Local Partnership Agreement , in terms of Section 3 of Appendix 1 to this report;
- (iv) authorise officers to continue to work jointly with Health, Housing and Social Work colleagues in Ayrshire to implement the Initial Local Partnership Agreement.
- (v) invite the Director of Educational and Social Services to provide progress reports on development, in accordance with the timescales set out in Joint Future Circulars.

John Mulgrew
Director of Educational and Social Services
19 March 2002

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LIST OF BACKGROUND PAPERS

1. Community Care: A Joint Future, November 2000
2. Circular CCD7/2001 – Joint Resourcing and Joint Management of Community Care Services
3. Circular CCD8/2001 – Guidance on the Implementation of Single Shared Assessment for Older People
4. Joint Future Agenda: Implementing the “Bottom Line” from 1 April 2002, and Full Implementation from 2003 (Scottish Executive Letters January and March 2002)
5. The Community Care and Health (Scotland) Act 2002

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SERVICES AND ASSOCIATED FUNDING WHICH COULD BE INCLUDED IN JOINT RESOURCING AND JOINT MANAGEMENT FOR OLDER PEOPLE

- ? Domiciliary services, e.g. meals, laundry, shopping services, household maintenance.
- ? Assessment and care management services.
- ? Places, or funding for places, in residential care homes and nursing homes.
- ? Housing support for older people.
- ? Continuing care (long stay) NHS beds including NHS nursing home places.
- ? Health, social work and housing equipment and adaptation services for older people.
- ? Rehabilitation and intermediate care services.
- ? Crisis care services.
- ? Community hospitals.
- ? Advocacy services.
- ? Relevant services provided by LHCCs, such as but not limited to health visitors, district nurses, Professions Allied to Medicine (PAMs).
- ? Care and Repair services.
- ? Community alarms.
- ? Mental health services for older people (including both those with dementia and with functional mental disorder).
- ? Respite and day care services, whether Local Authority/NHS purchased and/or provided e.g. day centres, NHS day hospitals.
- ? NHS assessment/rehabilitation beds for older people.
- ? Hypothecated funding e.g. resource transfer, winter beds/delayed discharge.
- ? Grant funding of organisations (as opposed to contractual purchase of services for older people).

In the first place, agencies may wish to select services or parts of services that are easily identifiable.

AGENDA